



MINUTES November 12, 2024

JOINT SPECIAL MEETING OF THE SHORELINE FIRE DEPARTMENT AND NORTHSHORE FIRE DEPARTMENT BOARD OF COMMISSIONERS RFA PLANNING COMMITTEES

at Northshore Fire Department's Headquarters Station 51 and Virtual Meeting via Zoom

I. CALL TO ORDER

1.1 Commissioner Fischer called the meeting to order at 5:00 PM.

II. PLEDGE OF ALLEGIANCE

III. ROLL CALL

Persons in attendance were Shoreline Fire Commissioners Kim Fischer, Rod Heivilin, and Ken Callahan, Northshore Commissioners Rick Webster, Josh Pratt, and Tyler Byers. Also present was Chief Matt Cowan, Legal Counsel Matt Paxton, Northshore Board Secretary Amy Oakley, and 1 members of the public.

IV. PUBLIC COMMENT

The RFA Planning Committee heard public comment from David Maehren.

V. APPROVAL OF THE MEETING MINUTES

MOTION: Commissioner Heivilin moved to approve the October 21st meeting minutes as presented. Commissioner Pratt seconded. The motion passed unanimously 6-0.

MOTION: Commissioner Pratt moved to approve the October 28th meeting minutes as presented. Commissioner Heivilin seconded. The motion passed unanimously 6-0.

VI. REVIEW FINAL RFA PLAN BETWEEN SHORELINE AND NORTHSHORE FIRE DEPARTMENTS/ DISCUSSION

- 6.1 Chief Cowan presented an overview of the updated 2025 Expense Cost Analysis of RFA and Appendix A of the RFA Plan: Fire Benefit Charge Data RFA Factors and Totals for 2025 with a 30% sprinkler discount. The RFA Planning Committee discussed with the Chief.
- 6.2 The Chief presented the Final RFA Plan to the RFA Planning Committee.

VII. MOTION TO RECOMMEND APPROVAL BY NORTHSHORE AND SHORELINE BOARDS

MOTION: Commissioner Pratt moved to authorize the RFA Planning Committee to adopt the RFA Plan as designed. Commissioner Heivilin seconded. The motion passed unanimously 6-0.

VIII. ADJOURNMENT

The meeting adjourned at 5:37PM.

Next meetings:

• None. This is the final meeting of the RFA Planning Committee.

MOTION: Commissioner Pratt moved to approve tonight's November 12th meeting minutes as presented. Commissioner Heivilin seconded. The motion passed unanimously 6-0.

Attachments: Agenda, Public Notice, October 21st and October 28th meeting minutes, Final RFA Plan, Cost Benefit Analysis.

RFA PLANNING COMMITTEE
Jamelas a fach
KIM FISCHER, Chair
Rettan 2
ROD HEIVILIN, Member
Kenneth St. allahar
KEN CALLAHAN, Member
Rula Ttotal
RICK WEBSTER, Member
John March
JOSH PRATT, Member
TVLER RVERS Member

ATTEST

Amy Oakley

Amy Oakley, Secretary

King County Fire Protection District No. 16

Adopted at a Special Meeting of the Joint RFA Planning Committee on November 12, 2024.





SPECIAL MEETING AGENDA

Joint Special Meeting with The Shoreline Fire Department and Northshore Fire Department Board of Commissioners RFA Planning Committees

November 12, 2024 5:00 p.m.

Meeting will be held via Zoom conferencing and on-site at: Station #51, Room 138, 7220 NE 181st Street, Kenmore, WA 98028.

Join Zoom Meeting Online at:

https://us02web.zoom.us/j/85044713997?pwd=dW1uWDFpNldPZ1dSSU1ZYy9LSXVQQT09

Call in to Zoom Meeting at: (253) 215-8782

Meeting ID: 850 4471 3997

Passcode: 743608

- I. Call to Order
- II. Pledge of Allegiance
- III. Roll Call
- IV. **Public Comment** (please see public comment procedures)
- V. Approval of Meeting Minutes
- VI. Review Final RFA Plan between Shoreline and Northshore Fire Departments / DISCUSSION
- VII. Motion to recommend approval by Northshore and Shoreline Boards/ MOTION
- VIII. Adjourn

Public Comment Procedures:

Individuals wishing to comment must do so by signing the Public Comment Sign-In Sheet or if appearing virtually by "raising their hand" or the equivalent. Each individual must state their name, the organization they are affiliated with if applicable, and their city of residence. The chair shall recognize those persons and provide them the opportunity to comment. Individuals may speak for two minutes and those representing recognized organizations may speak for four minutes.



KING COUNTY FIRE PROTECTION DISTRICT NO.16

7220 NE 181st Street KENMORE, WA 98028

BUSINESS: 425-354-1780 FAX: 425-354-1781

NOTICE OF SPECIAL MEETING

DATED October 22, 2024

NOTICE IS HEREBY GIVEN that a special meeting of the Board of Commissioners of King County Fire Protection District No. 16, will be held via Zoom, and in-person at: Station #51, 7220 NE 181st Street, Kenmore, WA 98028, **Tuesday the 12th day of November 2024, at** 5:00PM. Meeting agenda posted separately.





MINUTES October 21, 2024

JOINT SPECIAL MEETING OF THE SHORELINE FIRE DEPARTMENT AND NORTHSHORE FIRE DEPARTMENT BOARD OF COMMISSIONERS RFA PLANNING COMMITTEES

at Shoreline Fire Department's Headquarters Station 61 and Virtual Meeting via Zoom

I. CALL TO ORDER

1.1 Commissioner Fischer called the meeting to order at 5:08 PM.

II. PLEDGE OF ALLEGIANCE

III. ROLL CALL

Persons in attendance were Shoreline Fire Commissioners Kim Fischer and Ken Callahan, Northshore Commissioners Rick Webster, Josh Pratt, and Tyler Byers. Also present was Chief Matt Cowan, Legal Counsel Brian Snure, Northshore Board Secretary Amy Oakley, and 3 members of the public. Commissioner Rod Heivilin was excused absent.

IV. PUBLIC COMMENT

2.1 The RFA Planning Committee heard public comments from David Maehren.

V. APPROVAL OF THE MEETING MINUTES

MOTION: Commissioner Pratt moved to approve the meeting minutes as presented. Commissioner Callahan seconded. The motion passed unanimously 5-0.

VI. BOARD DISCUSSION

- 6.1 Planning meeting for establishing a RFA between Shoreline and Northshore Fire Departments / DISCUSSION
 - Chief Cowan discussed with the RFA Planning Committee the 2025 budget planning and assessed value estimates. The fire tax levy rate will drive the approximate fire benefit charge.
 - o Legal Counsel Brian Snure suggested the language to be included in the RFA Plan regarding establishing the levy rate and fire benefit charge.
 - Chief Cowan presented the Planning Committee with a forecast of Levy and FBC Rates in RFA. The RFA Planning Committee discussed establishing the levy rate at 70 cents per \$1000 assessed value on the fire tax levy.
 - o Chief Cowan is preparing a presentation for next week's public information session and Q&A. He updated the Planning Committee on outreach efforts to Shoreline,

- Lake Forest Park, and Kenmore city cities about the 10/28 meeting. A flyer advertising the session has been posted to the department's website, social media, and mailing lists.
- The RFA The next Planning Committee meeting will be Tuesday, November 12th at 5:00PM at Northshore Station 51. The RFA Planning Committee will discuss the final draft of the RFA Plan and recommendation for approval by the Shoreline and Northshore Fire Boards.

ADJOURNMENT

The meeting adjourned at 5:55PM.

Next meetings:

- RFA Public Information session and Q&A, Monday, October 28th at 6pm at Station 51
- RFA Planning Committee meeting Tuesday, November 12th at 5pm at Station 51

Attachments: Agenda, Public Notice, September 9th and September 23rd meeting minutes.

RFA PLANNING COMMITTEE
KIM FISCHER, Chair
ROD HEIVILIN, Member
KEN CALLAHAN, Member
RICK WEBSTER, Member
JOSH PRATT, Member

TYLER BYERS, Member

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Amy Oakley, Secretary

King County Fire Protection District No. 16

Adopted at a Special Meeting of the Joint RFA Planning Committee on November 12, 2024.





MINUTES October 28, 2024

JOINT SPECIAL MEETING OF THE SHORELINE FIRE DEPARTMENT AND NORTHSHORE FIRE DEPARTMENT BOARD OF COMMISSIONERS RFA PLANNING COMMITTEES- PUBLIC INFORMATION SESSION

at Shoreline Fire Department's Headquarters Station 61 and Virtual Meeting via Zoom

I. CALL TO ORDER

1.1 Commissioner Fischer called the meeting to order at 6:02 PM.

II. PLEDGE OF ALLEGIANCE

III. ROLL CALL

Persons in attendance were Shoreline Fire Commissioners Kim Fischer, Rod Heivilin, and Ken Callahan, Northshore Commissioners Rick Webster, Josh Pratt, and Tyler Byers. Also present was Chief Matt Cowan, Legal Counsel Brian Snure, Northshore Board Secretary Amy Oakley, and 48 members of the public.

IV. RFA PRESTATION BY CHIEF MATT COWAN

4.1 Chief Cowan presented slides to the public regarding the regional fire authority planning process, including an overview of the RFA, election timeline, current services of the ILA, taxpayer impacts, and governance.

V. OTHER PRESENTERS

5.1 Northshore Commissioner, Josh Pratt, and Local 1760 Union Vice President, Brian Ford addressed the public.

VI. PUBLIC COMMENT

6.1 The RFA Planning Committee opened the floor to public comments and questions.

ADJOURNMENT

The meeting adjourned at 7:19PM.

Next meetings:

• RFA Planning Committee meeting Tuesday, November 12th at 5pm at Station 51 and Zoom.

Attachments: Agenda, public notice, meeting flyer, PowerPoint presentation slides.

	RFA FLANNING COMMITTEE
	KIM FISCHER, Chair
	ROD HEIVILIN, Member
	KEN CALLAHAN, Member
	RICK WEBSTER, Member
	JOSH PRATT, Member
	TYLER BYERS, Member
ATTEST	
Amy Oakley, Secretary	
King County Fire Protection District No. 16	
Adopted at a Special Meeting of the Joint RFA Plan	nning Committee on November 12, 2024.

2025 Expense Cost Analysis of RFA (without bonds or reserve fund changes)											
Description	Separated 2025	2025 RFA	Notes								
<u>Expenses</u>											
SFD Budget (minus net NFD transfer)	\$ 26,023,748	\$ 40,143,798	Savings of about \$196,000 from NFD BOC budget. Removes need for extra carryover funds, includes \$1.6 million capital expense. Additional MIH savings of								
NFD Budget	\$ 16,119,520		\$118,531, and \$94,009 retirement payouts in 2026.								
Total Expenses	\$ 42,143,268	\$ 40,143,798									
Assessed Valuation											
SFD	\$ 16,176,465,340	\$ 29,045,480,651	Combined AV								
NFD	\$ 12,869,015,311	\$ 29,043,460,031	Combined Av.								
Equivalent Levy Rate											
SFD	\$ 1.166	\$ 1.077	Less than the current NFD rate due to decreased need for carryover funds and								
NFD	\$ 1.125	3 1.077	currently increased NFD need for capital funds.								
Revenues											
SFD Levy & FBC	\$ 18,861,759	\$ 31,279,078	Forecasted revenues using combined equivalent levy rate and AV.								
NFD Levy & FBC	\$ 14,483,311	\$ -	No payment or BOC budget as both Departments are combined.								
Other Revenue	\$ 140,000	\$ 200,166									
SFD Contracts/Transports/Allocation	\$ 7,168,673	\$ 7,168,673	Combined BLS transports, GEMT, KECMS allocations, service contracts, etc.								
NFD Contracts/Transports/Allocation			combined best dansports, delivit, receives anocations, service contracts, etc.								
Total Expenses											
Total Revenues											
Difference	\$ 7,396	\$ 1,040									

Analysis of Reserve Fund and Cash Options (2025 estimate)								
RESERVE FUND	Separated	In RFA	Notes					
Loss of Revenue								
SFD	\$ 3,842,579	\$ 5,792,567						
NFD	\$ 2,000,000	۶ 5,/92,50/	Maintain a minimum of 15% of total Operating budget (incl NFD BOC Increase).					
Total	\$ 5,842,579							
	Difference	\$ 50,012						
LEOFF I Liabilities (limited to LTC)								

SFD	\$ 1,026,015		ċ	1 027 054	His CASS will be a HISSES A will be a see ASS
NFD	\$ 1,966,0	\$ 1,966,000		1,937,854	Using GASB estimating tool, all LEOFF 1 retirees covered fully for 3 years, 40% in assisted living, 60% in nursing facility.
Total	\$ 2,992,0)15			assisted living, 60% in harsing facility.
	Differe	nce	\$	1,054,161	
<u>Capital</u>					
SFD	\$ 3,476,2	L48	\$	3,337,090	Target for starting fund is \$3,337,090, with annual contribution of \$1.32m. If
NFD	\$ 900,7	794	Ą	3,337,090	combining available funds, then RFA will exceed target, lowering need for annual
Total	1 \$ 4,376,942				contributions in future years.
	Differe	nce	\$	1,039,852	
Carryover Funds Target for 2026					
SFD General Fund for end of 2025	\$ 7,917,5	550	\$	8,220,497	Maintain at least 250/ of annual
NFD General Fund for end of 2025	\$ 5,099,2	206	Ş 6,220,497	Maintain at least 25% of annual expenses, minus est. revenues, plus \$700k buffer. SFD currently has \$2.57m of extra carryover for 2026, NFD has \$0.	
Total	\$ 13,016,7	756			313 carrenary has ye.37111 of extra carryover for 2020, 1113 has yo.
	Differe	nce	\$	4,796,259	
Total SFD Cash and Reserves	\$ 18,864,9	915	ć	21,890,631	
Total NFD Cash and Reserves	\$ 9,966,0	000	Ş	21,690,031	Includes unallocated general fund and total reserves.
Total	\$ 28,830,9	915			
	Differe	nce	\$	6,940,284	
	Total Differe	nce	\$	13,880,568	Potential total savings in cash and reserve funds from RFA.

Recommendation										
RESERVE FUND Fund Level Savings										
Loss of Revenue	\$	5,842,579	\$	-	Leave Loss of Revenue at total separated level, we will need extra for 2026.					
LEOFF 1 Liabilities	\$	2,000,000	\$	992,015	Reduce LEOFF 1 Liabilities reserves to \$2m level.					
Capital	\$	4,376,942	\$	-	Leave Capital fund at increased combined level.					
Carryover	\$	11,000,000	\$	2,016,756	Increase Carryover target to $$11m$ to ensure there are funds as we enter into new organizational model and until we have the experience to know what the impacts are. This would provide nearly $$2.8m$ in buffer.					
Total	\$	23,219,521	\$	3,008,771	We would have about \$3m of unallocated funds.					

Forecast of Levy and FBC Rates in RFA

	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045
Levy Rate	\$0.700	\$0.707	\$0.714	\$0.721	\$0.728	\$0.736	\$0.743	\$0.750	\$0.758	\$0.766	\$0.773	\$0.781	\$0.789	\$0.797	\$0.805	\$0.813	\$0.821	\$0.829	\$0.837	\$0.846	\$0.854
Equiv FBC	\$0.377	\$0.383	\$0.389	\$0.396	\$0.402	\$0.408	\$0.415	\$0.421	\$0.428	\$0.434	\$0.441	\$0.448	\$0.455	\$0.461	\$0.468	\$0.475	\$0.482	\$0.490	\$0.497	\$0.504	\$0.511
Total	\$1.077	\$1.090	\$1.103	\$1.117	\$1.130	\$1.144	\$1.158	\$1.172	\$1.186	\$1.200	\$1.214	\$1.229	\$1.243	\$1.258	\$1.273	\$1.288	\$1.303	\$1.319	\$1.334	\$1.350	\$1.365
FBC %	35%	35.1%	35.3%	35.4%	35.6%	35.7%	35.8%	35.9%	36.1%	36.2%	36.3%	36.4%	36.6%	36.7%	36.8%	36.9%	37.0%	37.1%	37.2%	37.3%	37.4%
AV Growth	5%																				
Budget Growth	6%																				
Assessed Value	\$ 29,045,480,651	\$ 30,497,754,684	\$ 32,022,642,418	\$ 33,623,774,539	\$ 35,304,963,266	\$ 37,070,211,429	\$ 38,923,722,000	\$ 40,869,908,100	\$ 42,913,403,505	\$ 45,059,073,681	\$ 47,312,027,365	\$ 49,677,628,733	\$ 52,161,510,169	\$ 54,769,585,678	\$ 57,508,064,962	\$ 60,383,468,210	\$ 63,402,641,620	\$ 66,572,773,701	\$ 69,901,412,386 \$	73,396,483,006 S	77,066,307,156
Budget	\$ 40,143,798	\$ 42,552,426	\$ 45,105,571	\$ 47,811,906	\$ 50,680,620	\$ 53,721,457	\$ 56,944,745	\$ 60,361,429	\$ 63,983,115	\$ 67,822,102	\$ 71,891,428	\$ 76,204,914	\$ 80,777,209	\$ 85,623,841	\$ 90,761,272	\$ 96,206,948	\$ 101,979,365	\$ 108,098,127	\$ 114,584,014 \$	121,459,055 \$	128,746,599
Levy Revenue	\$ 20,331,836	\$ 21,561,913	\$ 22,866,408	\$ 24,249,826	\$ 25,716,940	\$ 27,272,815	5 28,922,821	\$ 30,672,651	\$ 32,528,347	\$ 34,496,312	\$ 36,583,339	\$ 38,796,631	\$ 41,143,827	\$ 43,633,028	\$ 46,272,826	\$ 49,072,332	\$ 52,041,209	\$ 55,189,702	\$ 58,528,679 \$	62,069,664 \$	65,824,878
FBC Equiv Revenue	\$ 10,946,202	\$ 11,681,465	\$ 12,464,663	\$ 13,298,854	\$ 14,187,293	\$ 15,133,436	\$ 16,140,958	\$ 17,213,763	\$ 18,356,003	\$ 19,572,087	\$ 20,866,701	\$ 22,244,825	\$ 23,711,751	\$ 25,273,100	\$ 26,934,847	\$ 28,703,337	\$ 30,585,314	\$ 32,587,941	\$ 34,718,827 \$	36,986,058 \$	39,398,220
Other Revenues	\$ 8,865,760	\$ 9,309,048	\$ 9,774,500	\$ 10,263,225	\$ 10,776,387	\$ 11,315,206	\$ 11,880,966	\$ 12,475,015	\$ 13,098,765	\$ 13,753,704	\$ 14,441,389	\$ 15,163,458	\$ 15,921,631	\$ 16,717,713	\$ 17,553,598	\$ 18,431,278	\$ 19,352,842	\$ 20,320,484	\$ 21,336,509 \$	22,403,334 \$	23,523,501
Revenues	\$ 40,143,798	\$ 42,552,426	\$ 45,105,571	\$ 47,811,906	\$ 50,680,620	\$ 53,721,457	\$ 56,944,745	\$ 60,361,429	\$ 63,983,115	\$ 67,822,102	5 71,891,428	\$ 76,204,914	\$ 80,777,209	\$ 85,623,841	\$ 90,761,272	\$ 96,206,948	\$ 101,979,365	\$ 108,098,127	\$ 114,584,014 \$	121,459,055 \$	128,746,599
Annual Balance	s -	s -	s -	s -	s -	s -	s -	s -	s -	s -	s -	s -	s -	s -	s -	s -	s -	s -	s - s	- 5	





SHORELINE AND NORTHSHORE FIRE DEPARTMENT REGIONAL FIRE PLAN

November 12, 2024

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SECTION 1	BACKGR	OUND & NEEDS STATEMENTS
Adopted	May 1, 2025	

For many decades the Shoreline Fire Department (SHFD) and Northshore Fire Department (NSFD) have talked off and on about some type of regionalization. These discussions have included options such as a service contract, merger, and regional fire authority (RFA). These efforts have received more attention especially over the past eight years, which included the potential of multiple fire departments across north King County joining together in a RFA. Ultimately, it was decided to start smaller and build into something bigger. One of the more obvious consolidations was between SHFD and NSFD.

In 2022 the NSFD entered into a contract, or an interlocal agreement (ILA), with SHFD to provide full services to the Cities of Lake Forest Park and Kenmore. The SHFD is an all-hazards fire department providing the following services through different Divisions:

- Administrative Services,
- Emergency Medical Services (BLS),
- Emergency Medical Services (ALS),
- Fire Suppression,
- Training as part of the North King County Training Consortium,
- Fire Marshal Services,
- Public Information and Education through Community Outreach,
- Technical Rescue (Low/High Angle, Confined Space, Trench, Surface Water),
- Hazardous Materials Operations,
- Mobile Integrated Health Care,
- Maintenance (Fleet, Facilities), and
- Emergency Management as part of the City of Shoreline Fire.

The ILA included the transfer of all NSFD employees to SHFD as the two Departments would be operating as one. The NSFD still exists with a Board of Fire Commissioners and District Secretary, who ensure that the ILA is being executed properly, and the Department still owns the existing fire stations and apparatus. They also have taxing authority, receiving revenues from the fire tax levy and fire benefit charge (FBC), which they use to pay the contract with SHFD and NSFD centric expenses. This ILA resulted in many benefits including improved levels of service as described below:

- Improved depth in dedicated administrative positions.
- Succession development.
- Increased Fire Marshal Office capabilities.
- Expanded PIO and PEO services.
- Improved Mobile Integrated Healthcare integration, including a peer support program.
- Increased BLS unit coverage.

- BLS transport patient continuity of care.
- Access for professional career growth in the ALS program.
- Improved ALS personnel integration into suppression activities.
- Improved Firefighter safety.
- Improved driver training and competency.
- Improved truck training, operations, and coverage.
- Information Technology.
- Improved fleet maintenance.
- Improved facilities maintenance.
- Better coordinated emergency management.
- Improved health and safety officer coverage and management.
- Diversified revenue sources.
- Increased experience in developing other revenue sources.
- Experience with other public funding opportunities.

While the ILA provides many benefits and efficiencies, it is not a full consolidation. It has been an expectation that after showing success of consolidating under an ILA, that there would be an opportunity for something more complete, such as a merger or RFA. Either a merger or RFA would allow for accessing the remaining efficiencies; financial, operational, and logistical. The two Departments are already accomplishing many of the things that a RFA will formalize; one administration, one labor group representation, one training division, and all employees working as one organization. After deliberation by both Department's Board of Commissioners it was decided to pursue a RFA.

There are many advantages of joining the two Departments together in a RFA, including overall financial savings as it removes the last pieces of redundancy. However, one of the more significant reasons pertains to governance. Establishing a RFA is similar to starting a new fire district in which you establish the governance model you prefer. This allows for NSFD Commissioners to sit on the new RFA governing board and have the opportunity for direct input. Currently, NSFD has authority over NSFD assets and the execution of the ILA, but not over the strategic operation of the SHFD. A RFA would also remove some barriers and allow other organizations to potentially join the new organization with governing board approval in the future.

Regionalization in whatever form has been an industry trend for decades. It has been wholeheartedly embraced in other States, and even in other counties around Washington. The King County area has been slower to move in this direction, but is gaining much momentum. The biggest reason is the service needs and expectations for fire departments continue to increase every year, while there is also increased pressure on taxes that residents pay. A RFA will allow for highest level of service and provide the best efficiencies, ensuring the people we serve will have the best service while stretching their tax dollars as far as possible.

The following is a summary of our needs and challenges:

The ability to respond to emergency situations by fire protection and emergency services
jurisdictions has not kept up or progressed with the community's needs and special service
demands. Anticipated increase in population will likely exacerbate this problem.

- 2. Providing fire protection and emergency medical service system requires a collaborative partnership and responsibility among local and regional governments, the private sector, and the communities we serve.
- 3. There are efficiencies to be gained by regional fire protection and emergency medical service delivery, while maintaining local control.
- 4. Timely development of critical, significant projects can best be achieved through enhanced funding options for regional fire protection, emergency services, specialized rescue, hazardous material mitigation, and other services.
- 5. Northshore and Shoreline have a long history of a cooperative approach to meeting the needs of their citizens. The Districts have operationally worked together on a daily basis for many decades, all IAFF Union employees are represented by one body, the Departments have engaged in a joint training consortium since 2020, they have been led by one Fire Chief and administration, functionally operating as a single provider since 2022.
- 6. On March 14, 2024, the Boards of Commissioners of each District authorized the formation of a Planning Committee to explore the feasibility of forming a regional fire authority and to draft a regional fire authority plan.
- 7. On approval of this Plan by both District's Boards of Commissioners, the Districts will then be asking its citizens to consider combining all functions and services currently provided by the two jurisdictions into a single entity, called a Regional Fire Authority.

RFA Plan Revision Disposition:

The NEEDS STATEMENT section of the RFA Plan is subject to amendment by a majority vote of the RFA Governance Board.

SECTION 2		DEFINITIONS			
Adopted	May 1, 2025				
Revision	The DEFINITIONS section of The RFA Plan is subject to amendment by a majority vote of the RFA Governance				
	Board.				
Revised					

- **1.** The definitions in this section apply throughout this RFA Plan, unless the context clearly requires otherwise.
 - **1.1.** "Board", "Governance Board" or "Governing Board" means the Governance body of a regional fire protection service authority.
 - **1.2.** "Northshore" means the existing Northshore Fire Department, a fire protection district.
 - **1.3.** "Shoreline" means the existing Shoreline Fire Department, a fire protection district.
 - **1.4.** "Effective Date" means May 1, 2025 pending approval of the RFA Plan by voters of the Participating Jurisdictions.
 - **1.5.** "Participating Jurisdictions" means Northshore and Shoreline.
 - **1.6.** "*RCW*" means Revised Code of Washington.
 - 1.7. "Regional Fire Protection Service Authority" or "Regional Fire Authority" or "RFA" means a regional fire protection service authority formed pursuant to chapter 52.26 RCW. An RFA is a municipal corporation, an independent taxing authority within the meaning of Article VII, Section 1 of the state Constitution, and a taxing district within the meaning of Article VII, Section 2 of the state Constitution.
 - **1.8.** "Regional Fire Authority Planning Committee" or "Planning Committee" means the committee created under RCW 52.26.030 to create and propose to Northshore and Shoreline the Regional Fire Authority Plan.
 - **1.9.** "Regional Fire Authority Plan," "RFA Plan" or "Plan" means this Regional Fire Protection Service Authority Plan, drafted and approved in accordance with chapter 52.26 RCW for the development, financing and operation of the Shoreline Fire Department as a Regional Fire Authority.

1.10. "Shoreline Fire Department" or "SHFD" means the Regional Fire Protection Service Authority defined in this plan whose boundaries are coextensive with Northshore and Shoreline.

RFA Plan Revision Disposition:

The DEFINITIONS section of the RFA Plan is subject to amendment or revision only by a majority vote of the RFA Governance Board.

SECTION 3	F	ORMATION AUTHORITY
Adopted	May 1, 2025	
Revision		AUTHORITY section of the RFA Plan is
	•	ment or revision only by submission of a to the electorate for approval.
Revised		

A. REGIONAL FIRE PROTECTION SERVICE AUTHORITY.

1. Chapter 52.26 RCW provides statutory authority for the formation of a Regional Fire Authority by Northshore and Shoreline.

B. PLANNING COMMITTEE AUTHORITY.

- 1. RCW 52.26.030 and RCW 52.26.040 provides statutory authority to form and operate a Planning Committee.
- 2. The Participating Jurisdictions formed a Planning Committee consisting of three (3) members of the Northshore Board of Commissioners and three (3) Commissioners of Shoreline Board of Commissioners.
- 3. The Planning Committee developed and presented to the elected officials of each Participating Jurisdiction the RFA Plan.

C. RFA PLAN APPROVAL AUTHORITY.

- 1. The legislative body of each Participating Jurisdiction reviewed and approved the RFA plan by Joint Resolution and called for an election to approve the RFA Plan.
- 2. The RFA Plan is being submitted to the voters of each District as a single ballot measure that must be approved by a 60% majority vote.
- 3. The Planning Committee has authority to take all necessary actions on behalf of the Participating Jurisdictions, perform all necessary duties as required to place the RFA Plan before the voters and to comply with the public hearing requirements contained in RCW 52.26.230.

- 4. Should the RFA Plan be approved by a 60% majority of the voters of the Participating Jurisdictions, the Shoreline Fire Department, a Regional Fire Authority shall be formed on, May 1, 2025, in accordance with RCW 52.26.070.
- 5. Upon voter approval of the RFA Plan, the Districts shall continue to exist as Washington State Municipal Corporations. The exclusive purpose of the continued existence of the Districts shall be to levy and collect taxes and/or other fire protection district revenue to be transferred to the RFA until such time as the RFA collects its own revenues and to provide representation to the newly formed RFA Governance Board.
- 6. If the RFA Plan is not approved by a 60% majority of the voters, then operations relating to the services set forth herein shall remain unchanged.

RFA Plan Revision Disposition:

The FORMATION AUTHORITY section of the RFA Plan is subject to amendment or revision only by submission of a revised RFA Plan to RFA Governing Board for approval.

SECTION 4	JURISDICTIONAL BOUNDARIES			
Adopted	May 1, 2025			
Revision	Plan is subject	NAL BOUNDARIES section of the RFA to amendment or revision only by a he RFA Governance Board.		
Revised				

A. JURISDICTIONAL BOUNDARIES ON DATE OF FORMATION.

1. On the Effective Date, the jurisdictional boundaries of the RFA shall be the legal boundaries of the Participating Jurisdictions.

B. CHANGES IN JURISDICTIONAL BOUNDARIES AFTER FORMATION OF RFA.

- 1. Boundary Changes that do not require a RFA Plan amendment.
 - 1.1. Annexation of a portion of a District by a City outside the jurisdictional boundaries of the RFA. On the effective date of such annexation, the territory annexed shall automatically be removed from the boundaries of the RFA. In this situation the RFA shall not be obligated to transfer employees or assets of the RFA and the annexing city shall be restricted solely to assets and employees of the District, if any.
 - 1.2. **RFA Annexations.** Pursuant to RCW 52.26.090(g), the RFA shall have the authority to conduct annexations of unincorporated territory adjacent to the RFA pursuant to the statutory authority and procedures set forth in Chapter 52.04.001 through RCW 52.04.051.
 - 1.3. **RFA Partial Mergers.** Pursuant to RCW 52.26.090(g), the RFA shall have the authority to participate in the partial merger process under the authority and pursuant to the procedures set forth in RCW 52.06.090 and .100.
- 2. Boundary Changes that require a RFA Plan Amendment.
 - 2.1. **Annexations of Adjacent Fire Protection Jurisdictions.** The boundaries of the RFA may be expanded to include adjacent fire protection jurisdictions through the Plan Amendment and annexation procedures set forth at RCW 52.26.300.

The JURISDICTIONAL	. BOUNDARIES secti	on of the RFA Pla	n is subject to amend	ment or revision
only by a majority vo	te of the RFA Gove	rnance Board.		

SECTION 5	GOVERNANCE	and ORGANIZATIONAL STRUCTURE
Adopted	May 1, 2025	
Revision	section of the R	CE and ORGANIZATIONAL STRUCTURE FA Plan is subject to amendment or submission of a revised RFA Plan to the proval.
Revised		

A. GOVERNING BOARD STRUCTURE AND OPERATION.

- **1. Governing Board.** As provided by RCW 52.26.080, the RFA Governing Board shall be established consistent with the terms of this Section and shall have authority as of the Effective Date.
- **2. Composition of Governing Board.** As provided by RCW 52.26.080, the governing board shall include 10 voting members consisting of the 5 current, seated members from Northshore and 5 current, seated members from Shoreline.
- Governing Rules. The RFA Governing Board shall develop and adopt governance policies and rules for the RFA Governing Board to conduct business in accordance with RCW 52.26.080.
- **4. Authority.** The RFA Governing Board shall have all the power and authority granted governing boards under Washington State law and shall include the power and authority to make any decisions appropriate for the RFA and for matters related to Title 52 RCW.
- **5. Compensation of Governing Board.** Commissioners of the Governing Board will receive compensation in the same manner and under the same conditions as provided by law for commissioners of a fire protection district organized under Title 52 RCW.

RFA Plan Revision Disposition:

The GOVERNANCE and ORGANIZATIONAL STRUCTURE section of the Plan may be amended by a majority vote of the RFA Governance Board.

SECTION 6		FUNDING and FINANCE
Adopted	May 1, 2025	
Revision		nd FINANCE section of the RFA Plan is
	•	ment or revision by the Governing Board rapproval is required by statute.
Revised		

A. INTERIM RFA FINANCES

1. The operation and administration of the RFA for the remainder of 2025 shall be funded by the funds budgeted for fire department services in the budgets of each Participating Jurisdiction of the RFA for the 2025 calendar year.

B. RFA REVENUES:

- 1. Tax Levies. The RFA is authorized to levy up to \$1.00 per thousand of assessed valuation and collect taxes in accordance with RCW 52.26.050 (1) (b). However, in the first year the RFA shall levy and collect taxes at the tax levy rate of \$.70 per thousand of assessed valuation.
- 2. Benefit Charge. The RFA shall be authorized to impose a benefit charge on all improved properties within the RFA service area, initially based upon the general formula and methodology provided in Appendix A in accordance RCW 52.26.050(1)(a).
- **3. Service Contracts.** To the extent permitted by law, the RFA Governance Board shall have the authority to pursue and contract with agencies and entities exempt from property taxes in accordance with RCW 52.30.020 and related statutes.
- **4. Impact and Mitigation Fees.** The RFA shall have the authority to impose impact and mitigation fees in the manner authorized by law.
- 5. Additional Revenue Options. The RFA Governing Board shall have the authority to pursue, subject to any applicable statutory voter approval requirements and RFA Plan Amendment, if required, all additional revenue sources authorized by law including but not limited to revenue sources specifically identified in Title 52 RCW and Title 84 RCW that are not otherwise addressed in chapter 52.26 RCW.

C. TRANSFER OF ASSETS.

- 1. Northshore and Shoreline Assets. On the Effective Date, Northshore and Shoreline shall immediately transfer any remaining and future assets to the RFA. Such assets shall include all real property and personal property, including but not limited to furniture, office equipment, motor vehicles, reports, documents, surveys, books, records, files, papers, or written material owned by or in the possession of the District.
- 2. On the date of the formation of the RFA, Northshore and Shoreline shall transfer to the RFA all funds held with King County together with all future property tax and contractual payments received at the time of receipt.

D. LIABILITIES.

- 1. **District Debt.** On the Effective Date, the RFA shall assume all outstanding liabilities of Northshore and Shoreline. Voter approved debt, such as Unlimited Tax Obligation (UTGO) bonds, shall remain with the originating jurisdiction's voters.
- **2. Future District Expenses.** All future expenses incurred by the Northshore and Shoreline fire districts beginning in 2025 shall be the responsibility of the RFA.

RFA Plan Revision Disposition:

The FUNDING AND FINANCE section of the RFA Plan is subject to amendment or revision by the Governing Board except when voter approval is required by statute.

SECTION 7	ORGANIZA ⁻	TIONAL STRUCTURE - PERSONNEL - ADMINISTRATION
Adopted	May 1, 2025	
Revision	ADMINISTRATIO	TIONAL STRUCTURE - PERSONNEL - ON section of the RFA Plan is subject to a majority vote of the RFA Governance
Revised		

A. ORGANIZATIONAL STRUCTURE.

1. Organizational Chart. The RFA shall be organized as provided in Appendix B of the RFA Plan.

B. PERSONNEL.

- 1. Fire Chief. On the Effective Date, the Fire Chief of Shoreline shall serve as the Fire Chief of the RFA. The Fire Chief shall at all times be appointed and serve at the pleasure of the Governance Board.
- 2. Personnel. The existing personnel of Northshore and Shoreline shall transfer to the RFA to fulfill assigned duties as outlined in the organizational structure in Appendix A. All Northshore and Shoreline personnel shall be transferred on the Effective Date at their current rank, grade and seniority.
- **3. Agreements.** All current employee agreements, personal service contracts, and any other contracts or agreements pertaining to work, duties, services or employment with Northshore and Shoreline shall be transferred over with all personnel on the Effective Date.

C. ADMINISTRATION.

- **1. Administration.** The administrative staff of the RFA shall be the current members of Shoreline administrative staff. All current administrative and business functions, agreements, documents, operations, and policies and procedures from Northshore and Shoreline shall transfer over to the RFA unless otherwise noted in this plan.
- **2. Seamless Transition.** Unless otherwise noted in the RFA Plan, the transfer of authority and the administration and management of the RFA shall be seamless and shall initially

model the current administrative and management components of the current Shoreline.

RFA Plan Revision Disposition:

The ORGANIZATIONAL STRUCTURE – PERSONNEL - ADMINISTRATION section of The RFA Plan is subject to amendment by a majority vote of the RFA Governance Board.

SECTION 8	ОР	ERATIONS AND SERVICES
Adopted	May 1, 2025	
Revision		AND SERVICES section of The RFA Plan
	is subject to ame Governance Board	endment by a majority vote of the RFA d.
Revised		

A. FIRE PROTECTION AND EMERGENCY MEDICAL SERVICES.

- 1. On the effective date, the RFA shall become the service provider for all fire protection, fire suppression, emergency medical services and for the protection of life and property within the areas currently served by Northshore and Shoreline.
- 2. The RFA Governing Board shall determine staffing models, standards of coverage, deployment standards, field operations, command staffing, and operational policies and procedures for the RFA and shall, within budgetary limitations work to maintain or improve service levels.
- **3.** All current automatic aid and mutual aid agreements, and any other contractual services agreements, documents, or memorandums currently in place with Northshore and Shoreline shall be transferred over on to RFA on the Effective Date to provide continuous, seamless readiness and emergency services coverage.

RFA Plan Revision Disposition:

The OPERATIONS AND SERVICES section of The RFA Plan is subject to amendment by a majority vote of the RFA Governance Board.

APPENDIX A

Fire Benefit Charge Data Subject to Modification by elected RFA Governance Board

Shoreline Northshore RFA Factors and Totals for 2025 - 30% Spr									
Fire District 64	Factor	Max Sq Ft		Factor	Max Sq Ft			Commercial S	ubtotals
Residential 1	0.42	5,000	Commercial - 1	3	4,000	196	Commercial 1	\$314,244.19	457,465
Residential 2	0.52	6,500	Commercial - 2	4	10,000	163	Commercial 2	\$559,038.29	1,066,768
Residential 3	0.62	8,000	Commercial - 3	5	20,000	71	Commercial 3	\$414,664.26	995,675
Residential 4	0.72	10,000	Commercial - 4	6.2	50,000	40	Commercial 4	\$417,318.56	1,218,675
Residential 5	0.82	15,000	Commercial - 5	7.4	100,000	27	Commercial 5	\$456,211.65	1,809,461
Residential 6	0.92	20,000	Commercial - 6	8.6	200,000	10	Commercial 6	\$265,678.84	1,216,136
Residential 7	1	No Max	Commercial - 7	9.8	No Max	4	Commercial 7	\$205,911.07	1,180,762
						# Parcel	S	FBC \$	Square Feet
Multi Unit	0.66		Cost Per Gallon	76.1				Residential S	Subtotals
Sprinkler	0.7		Balancing Factor	0.00841	1712445	29,872	Residential 1	\$6,477,949.30	68,960,407
# Parcels		BC \$	Square Feet		_ 1	477	Residential 2	\$201,321.02	2,630,155
30,533 Reside		827,402.80	73,450,416		3	84	Residential 3	\$47,659.48	592,330
511 Comme		633,066.87	7,944,942			46	Residential 4	\$34,552.81	413,202
	1-,	\$0.00	0			35	Residential 5	\$34,916.51	411,520
51 Mobile	Home	ψ0.00							
51 Mobile I		485,732.33	8,378,923			14	Residential 6	\$19,998.25	254,080

APPENDIX B Organizational Structure

SHORELINE FIRE DEPARTMENT

